



صندوق تطوير وإقراض البلديات
Municipal Development & Lending Fund



Environmental and Social Management Framework

Municipal Development Program Phase III

Executive Summary

March 6th 2017



Executive Summary

Municipal Development Project (MDP) Phase III, or MDPIII, aims to enhance the institutional capacity of municipalities in West Bank and Gaza for more accountable and sustainable service delivery. The project is built and continuation of MDPII, the project components are: Component 1: Municipal Performance and Service Delivery; Component 2: Capacity Development; and Component 3: Joint Municipal Projects. MDP Phase III Component 1 and Component 3 will finance investments or activities that are within the legal mandate of municipalities as per the Local Authorities Law of 1997 or revision thereof.

The MDPIII is assessed of Category B according to Operational Policy (OP) 4.01 Environmental Assessment (EA), though in order to proceed with the preparation of any sub-project under B or C environmental category, it is necessary to follow the ESMF. The project is complying the EA Policy OP 4.01, Pest Control Management Policy OP 4.09, and the Involuntary Resettlement Policy OP 4.12. On the other hand the project is not triggering the Physical Cultural Resources (PCR) Policy OP 4.11 or International Waterways Policy OP 7.50.

Municipalities, when submitting a project proposal/appraisal to MDLF, would have accomplished all legal requirements acquired by and respecting the revised Palestinian Basic Law of 2003, the Jordanian Law No. 79 of 1966 The Cities, the Villages and Buildings Regulating Law, and the Buildings and Regulation Bylaw for Local Authorities No. 5 for 2011, further to complying to the Palestinian Environmental Law.

The ESMF for MDPIII is an integral part of the OM of the MDLF prepared for the purposes of implementing the World Bank-supported (MDPIII), in compliance with the national and local policies and regulations as well as with the World Bank safeguard policies and procedures. The ESMF is integrated with the MDPIII resettlement policy framework document, “Land Acquisition and Livelihood Policy Framework (LALPF)”.

Institutional Structure: The Municipal Development and Lending Fund (MDLF) is the entity with the legal mandate to provide direct development assistance to municipalities will be responsible for managing the MDP. MDLF has qualified teams in both West Bank and Gaza to ensure sound environmental and social management incorporation in project management. Environmental management will be given to municipalities that pass the environmental capacity assessment. This assessment will be conducted prior the cycle for municipalities that pass financial capacity assessment. Capacity assessment methodology will be depicted as part of the Operational Manual (OM). The Environmental and Social Management Framework (ESMF) and the OM will be the reference documents for those municipalities.



The implementation responsibility of MDP and the other programs will be with MDLF with close cooperation and coordination with Ministry of Local Government (MoLG) and the participating/eligible municipalities, and other Local Government Units (LGUs).

MDLF runs its services from headquarters in Ramallah, in addition to MDLF office in Gaza. As environmental and social management is considered a major component for MDP project management, the MDLF Technical Department has a qualified core team who follows implementation of the environmental and social considerations stated in ESMF, provide the continuity of the understanding of the Palestinian laws and policies, the World Bank and other donors.

The MDPIII should identify and assess the environmental and social impacts, both adverse and beneficial, in the project's area of influence in order to avoid, or where avoidance is not possible, minimize, mitigate, or compensate for adverse impacts on workers, affected communities, and the environment.

ESMF is a technical day-to-day guide for implementing MDP Phase III in the environmentally and socially responsible manner and with full preservation of cultural heritage of the region. It provides guidance for screening sub-project proposals for the risks of deteriorating natural environment, damaging cultural heritage, and resulting in negative social impacts. Based on the outcome of risk identification, ESMF carry uniform templates to facilitate conducting subproject screening, review, and environmental and social management for infrastructure sectors.

Sub-projects Environmental Screening and Social Screening would take place at an early stage of the MDP subproject cycle. While risks associated with various subproject may vary from high or low risk, all of them are expected to fall under environmental Category B. The screening will exclude subprojects that falls under category "A" of the Palestinian environmental policy and the World Bank EA policy OP 4.01 or any sub-project that might trigger, the World Bank OP 4.11 PCR. In cases a sub-project triggers World Bank OP 4.12 Involuntary Resettlement, procedures depicted in the LALPF are to be followed.

The objective of the subproject Environmental and Social Management Plan (ESMP) is to cater to the environmental and social needs of the MDP in a simple, responsive and cost effective manner that will not unnecessarily overload or impede the project cycle. The ESMF provides sectoral ESMPs that must be included in the tender documentation, so that potential bidders are aware of environmental and social performance standards, further to complying to safety requirements expected from them and are able to reflect that in their bids. Further to environmental compliance section where breakdown for the cost of each mitigation measure noncompliance is detailed in this section, and will be enclosed in bidding documents.



Environmental and social management capacity building for MDLF and municipalities is detailed. Training to Municipality Engineers on proper implementation of environmental and social requirements process, roles and responsibilities will be fulfilled under the Local Technical Consultant (LTC) support during project stages. Additionally, specific training needs resulted from municipal environmental capacity assessment will be identified after conducting the assessment.

Regarding labor influx: following Palestine geography and size, in addition to the political context, there is minimal presence of labor influx between governorates, and the only case of labor influx record is of Palestinian labor moving toward the Israeli market. There are no labor camps.

ESMF Implementation Costs: this section provides tentative actions of ESMF and ESMPs, the estimated costs associated with implementing the ESMP and monitoring of environmental and social safeguards, as well as capacity building for municipalities to reach for self-management minimum capacities. This total is estimated at 222,000 Euro.

Environmental and Social Monitoring and Reporting: will be an integral part of MDLF's managing work in the course of the project implementation. The MDLF (Environmental and Social Officers and or LTCs) and Municipality Supervision Engineers will be responsible to ensure that contractors works are familiar with ESMF and instruct workers/personnel on the compliance with the ESMF and the project sector ESMP.

Environmental and social reporting is detailed in the OM includes screening summary report, integration of environmental and social management, complaints, health and safety, and records of accidents integration into municipality daily, weekly and final construction reports, MDLF supervision and monitoring weekly, monthly and quarterly reports.

Complaints Mechanism: this section depicts the complaints procedures that municipalities should comply to referring to the Palestinian Council Resolution No. 60 in 2009 and the amendment of 2015 mandating the development of a complaints mechanism for LGUs/MoLG. The LGUs are to ensure availability of documentation of complaints and responses, timely responses, a log of all complaints received-date received, date responded to, type of response, etc.

Public Consultation: MDLF has conducted public consultation workshop aimed to present the ESMF draft for West Bank municipalities, and getting their input and feedback on the environmental and social sound management of the MDPIII.